

Data Centers Manufacturing Steel: Rethinking Industrial Networks in the Age of IT

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Abstract

Industrial networks are undergoing a radical shift from closed, static OT environments towards open networks that integrate IT and OT. This shift applies IT operation principles to OT environments, such as virtualizing Programmable Logic Controllers and using Artificial Intelligence to increase production and process efficiency. While there is a huge effort to integrate IT principles, this paper demonstrates that IT/OT convergence remains an underexplored area of research, leaving out critical research opportunities for future networking systems. We identify three core challenges: timing constraints, service availability, and changing network traffic characteristics. For each challenge, we provide a concrete use case that demonstrates early findings and opens up new avenues for research within SIGCOMM.

CCS Concepts

• **Networks** → **Data center networks**; **Cyber-physical networks**; • **Computer systems organization** → **Dependable and fault-tolerant systems and networks**.

Keywords

IT/OT Convergence, Virtual PLC, ML for Manufacturing

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1 Introduction

A Data Center in Steel-Toed Boots. Industrial networks are on the brink of a radical transformation. For the first time in history, they are converging with modern data center

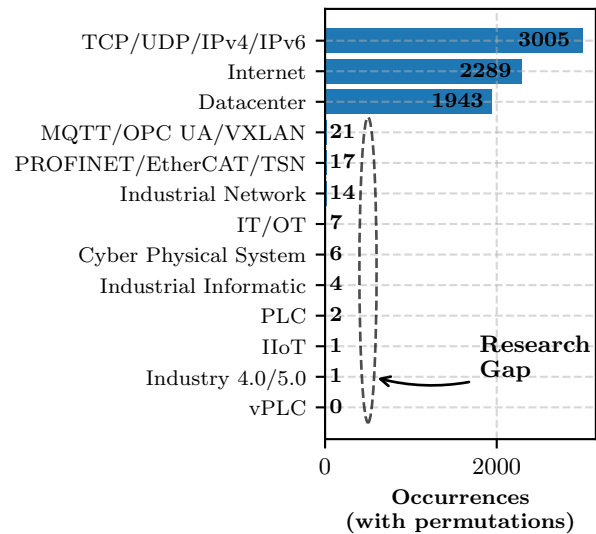


Figure 1: Industrial networking terms are underrepresented in recent SIGCOMM and HotNets proceedings.

infrastructure—pushing computation, control, and communication into a virtualized and cloud-native domain. This shift, driven by the convergence of Information Technology (IT) and Operational Technology (OT), opens up a unique opportunity: to apply decades of advances in data center networking, virtualization, traffic engineering, and distributed systems to the physical backbone of manufacturing, energy, and critical infrastructure. The SIGCOMM community, with its expertise in building robust, scalable, and efficient networked systems, is perfectly positioned to shape the next generation of industrial networks—if it chooses to engage.

The Research Opportunity. IT/OT convergence is transforming factories into software-defined, data-driven environments—but today’s networking and software stacks are not ready (see § 2). Industrial networks impose strict availability and real-time guarantees: delays or jitter can halt production or damage machinery. Unlike cloud or enterprise networks, even short communication stops can have physical consequences, demanding ultra-high availability. Their network topologies are also fundamentally different—decentralized, tightly coupled to physical layouts, and not optimized for fat trees or Clos designs. At the same time,



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this shift opens the door for the SIGCOMM community to apply proven ideas from data center networking. In future factories, production cells may be designed and networked much like data center pods—modular, scalable, and software-defined. IT/OT convergence reveals profound, unresolved challenges at the intersection of real-time communication, resilience, and topology design, presenting SIGCOMM with a compelling research agenda.

New Topic at SIGCOMM. We analyzed the full papers from recent editions of ACM SIGCOMM [2, 4] and ACM HotNets [1, 3], searching for terminology related to industrial networks and their communication protocols. As shown in Figure 1, the results are striking: virtually no papers in these top venues engage with the domain of industrial networking. Even the HotNets 2025 HotCRP omits industrial networks entirely from its list of topic areas while explicitly mentioning cellular, data center, enterprise, oceanic, social, and space networks. This silence is not a coincidence; it reveals a blind spot in our community. At a time when industrial networks are undergoing a once-in-a-generation transformation through IT/OT convergence, this lack of engagement risks leaving critical innovation on the table. Now is the moment for the SIGCOMM community to step up and bring its deep expertise to a domain that is ripe for disruption.

Contributions. This paper puts IT/OT convergence on the networking research agenda. We identify a critical gap: despite its growing relevance, this space remains largely unexplored by the SIGCOMM community. We outline key research challenges arising from strict timing requirements, extreme availability demands, and fundamentally different network topologies. To ground these challenges, we present three motivating use cases: (1) revealing the hidden non-determinism in modern software stacks, demonstrated through Traffic Reflection—a method exposing timing variability in eBPF-XDP (§ 3); (2) the potential of programmable networks to boost availability by gracefully handling infrastructure changes such as VM restarts (§ 4); and (3) the clash between deterministic OT control loops and the non-deterministic, data-hungry nature of AI workloads in automation (§ 5). Each case reveals concrete opportunities where networking research can make a lasting impact.

1.1 Present and Future Industrial Networking

What is an Industrial Network? An industrial control network (or simply an industrial network) is a specialized communication network that connects equipment for monitoring and controlling physical machinery and processes in industrial environments. Industrial networks have strict performance requirements, such as predictable, deterministic, and reliable communication. They must also fulfill demanding safety requirements that protect humans, machinery, and

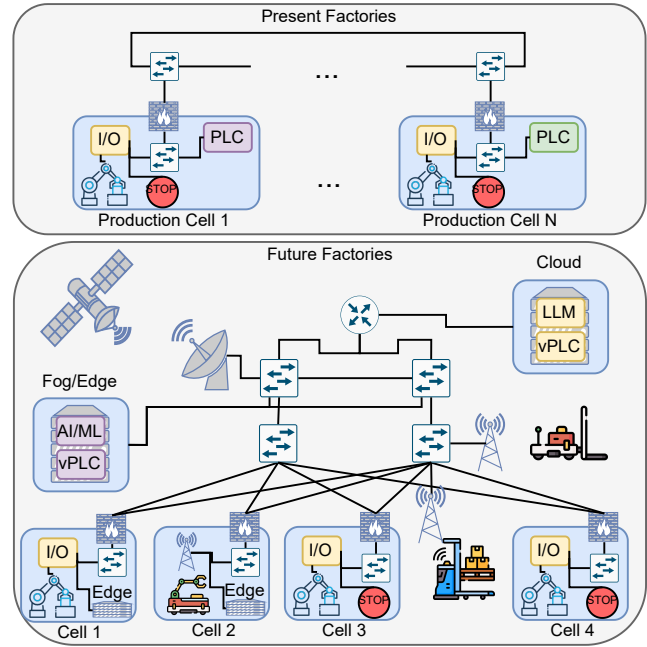


Figure 2: Factories are shifting from closed to open, adaptable systems that integrate IT and OT.

the environment. Often, separate dedicated safety networks and special safety protocols, such as PROFIsafe, are used for this purpose [41]. Industrial networks are the backbone of many sectors and are used, for example, in manufacturing, utilities (water, electricity, etc.), transportation, and even nuclear plants [41]. Our focus is on networks for factories.

Present Factory. To understand what makes factories work, we look at the core of industrial automation: the so-called Programmable Logic Controllers (PLCs). Traditionally, factory floors rely on on-site control systems consisting of networks of PLCs connected to Input/Output (I/O) devices, responsible for collecting sensor readings and instructing actuators [10]. Meanwhile, Industry 4.0 envisions intelligent production environments that rely on Artificial Intelligence (AI) and are, in addition, flexible and adaptable [7, 49, 56]. Flexibility and adaptability can mean that when products are updated, production processes must also be updated accordingly. This happens today more frequently, thus requiring more changes.

Traditional hardware-based PLCs do not offer this level of flexibility, adaptability, and scalability [56]. This makes it challenging to accommodate frequent changes, future applications, and resource-intensive tasks [56], and the increasing demands of modern data-driven manufacturing [44].

Future Factory. To increase flexibility, adaptability, and scalability in factories, there is a growing interest in (see Fig. 2): (1) cloud computing and virtualization for industrial automation [18, 45, 82, 83, 101, 102, 104]; (2) virtual-PLCs [27, 43,

56, 89] running in a data center on off-the-shelf servers; and (3) intelligence in factory floors using AI, such as Large Language Models (LLMs), or Tiny Language Models (TLMs) for factory configuration and control tasks [59, 62, 64, 79, 111, 112]. These developments require the convergence of IT and OT, integrating hardware, software, emerging technologies, and physical processes. As a result, industrial networks must become flexible, presenting significant challenges [24]. However, automation applications increasingly demand deterministic networks [24], which contradicts traditional IT networks.

TSN in the wild. Time Sensitive Networking (TSN) was introduced to advance industrial networks. Traditionally, the industrial communication market has been dominated by multiple Ethernet-based systems that, despite having similar requirements, have different implementations and ecosystems, creating high costs and limiting the adoption of Industrial Internet of Things (IIoT) [20]. In response, TSN emerged to provide real-time communication, while addressing interoperability challenges [119]. TSN enables new configuration freedom. For example, by enabling the usage of arbitrary scheduling algorithms [95] that define pre-computed transmission schedules for pre-defined flows to meet real-time requirements. While TSN provides new freedom, it does not address all open problems. Problems such as faulty packets—those lost or arriving outside scheduled times—can lead to delays and switch congestion [33]. Moreover, configuring TSN switches is complex, requiring schedules to be set up initially and adjusted as devices change within the network [96]. Furthermore, TSN does not inherently address the challenges that arise from the convergence of IT and OT systems.

2 Research Challenges

2.1 Timing: Going Down to 1 μ s Jitter

The first challenge involves realizing (virtualization) stacks that meet strict timing requirements with very low jitter.

Requirements. Manufacturing and process automation systems both have specific timing requirements [67]: machine tools demand cycle times as low as 500 μ s [37], while high-speed motion control, e.g., for battery manufacturing, require latencies as low as 250 μ s [42, 75] and jitter less than 1 μ s [42]. In contrast, process automation can handle more relaxed cycle times, typically ranging from 10 ms to 100 ms [42]. To meet such strict timing demands, specialized dedicated hardware is used; for example, using Application-Specific Integrated Circuits (ASICs) [11], or Field Programmable Gate Arrays (FPGAs) [28]. In contrast, vPLCs do not rely on special hardware but instead rely on host networks and virtualization stacks.

Current stacks do not meet these requirements. First, host networks introduce various contention sources that

impact application performance [107]. Poor coordination among processors, memory, and peripheral interconnects creates contention [107]. Additionally, IO memory management can reduce the available NIC-to-CPU bandwidth, resulting in hundreds of microseconds of delays and packet drops [8]. This contention is potentially further intensified by the growing complexity of modern data center host networks [107].

Second, PCIe, the de-facto standard I/O interconnect used in servers, has a heavy latency toll for small packets—common in industrial automation—contributing to more than 90% to the overall NIC latency [9, 77].

Third, multiple flows sharing host resources, such as the same NUMA node or packets from different flows arriving at the same NIC, lead to increased packet processing overhead [22]. Even mixing long and short flows on the same CPU core leads to lower per-core throughput [22].

Prior work does not achieve OT requirements. Recent work redesigns host network stacks to isolate latency-critical traffic, achieving microsecond-scale latencies at the 99.9th percentile [23]. However, they do not consider OT requirements, such as even stricter timing requirements or tiny packet payloads, down to 20 bytes (see § 2.3).

Receiving a packet from and sending a packet to a NIC are just two factors; the kernel also impacts real-time application performance. Although dual-kernel solutions typically outperform Linux with the PREEMPT_RT patch [84], they increase complexity by requiring applications to use specialized dual-kernel system calls [84]. On the other hand, Linux kernels with the PREEMPT_RT patch cannot be considered hard real-time—particularly in safety-critical scenarios—due to unpredictable kernel-induced latencies [84].

Existing work evaluating robot control with Robot Operating System (ROS)-2 [81, 116]—software tools and libraries for robot control—on Linux (with the PREEMPT_RT patch) or vPLCs [39, 40, 47, 56] have several limitations. They either do not perform independent evaluations over extended periods of time, or collect insufficient data to draw conclusions.

Additionally, they only consider basic application scenarios, such as simple ping-pong tests. They do not evaluate realistic industrial automation applications, e.g., a production line or robot arms. To make things worse, existing work also often fails to report critical performance metrics such as jitter and worst-case latency/jitter. Importantly, consecutive jitter events—periods where jitter repeatedly occurs cycle after cycle—or bursts are not reported. This, however, is critical because industrial devices halt operation (for safety reasons) when no packets arrive for several consecutive cycles (known as a watchdog counter expiration in PROFINET [14]). Finally,

current evaluations omit how systems scale; e.g., how performance changes when multiple robot applications, vPLCs, or other sources of network traffic are running simultaneously. **Research challenge.** Industrial control systems require ultra-low jitter and tightly bounded latency—properties at odds with cloud-native and virtualized networking stacks. As virtual PLCs move into containerized environments, the lack of timing guarantees across software layers and virtualization boundaries becomes a major challenge. These stacks often fail to deliver or even expose their timing behavior, and measuring microsecond-level jitter is non-trivial. We propose Traffic Reflection, a diagnostic technique that reveals hidden timing drift in eBPF/XDP pipelines (§ 3)—a first step toward meeting real-time demands in future stacks.

2.2 Service Availability: ≥ 99.9999

Requirements. For industrial automation, high-availability is an absolute necessity [7]. With use cases such as motion control, mobile robots, and process monitoring requiring extreme service availability—at least 99.9999 [5, 42]. This corresponds to a downtime of less than 31.5 s per year [42]. In process automation, even if a failure occurs, operation must continue in a safe mode. In contrast, despite the importance of networking, failures happen regularly in data centers, which typically aim for monthly downtime of a few minutes, potentially multiples of 31.5 s [46, 66]. The reliability of data center networks heavily depends on fiber links. These fiber links differ widely in reliability, with large variations in how often they fail (mean time between failures) and how quickly they can be repaired (mean time to repair) [72].

Research challenge. Achieving this level of availability in virtualized, cloud-native environments poses a fundamental challenge. Classical OT systems rely on distributed, fault-tolerant architectures where automation cells can continue operating independently during failures. However, consolidating virtual PLCs in centralized data centers increases potential for failures: even a short-lived outage can simultaneously affect dozens of production cells. Current virtualization stacks are not designed to isolate or gracefully recover from such disruptions in real-time control contexts. In § 4, we explore how programmable networks can help restore fault containment by enabling seamless switchovers and minimizing disruption during infrastructure failures.

2.3 New Traffic Mix: Deterministic Never-Ending Microflows at Scale

Requirements. Industrial networks are built for predictability and determinism. Their topologies—line, ring, star, or tree—are carefully engineered to support a fixed number

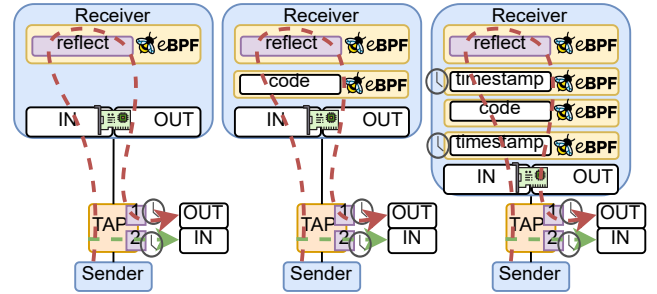


Figure 3: Benchmarking methodology for measuring the timing overhead introduced by eBPF code.

of devices (e.g., switches, I/O devices, and PLCs) with guaranteed timing, and remain largely static after commissioning [41]. Time-critical traffic involves small, periodic packets with tight latency and jitter constraints. Time-critical traffic varies from very short cycle times (< 2 ms) with small payloads (20 – 50 bytes), to slightly longer cycles (1 – 10 ms) and larger payloads (40 to 250 bytes) [5].

In contrast, data center networks today feature highly diverse and dynamic topologies, such as Clos, fat trees, leaf-spine, BCube, or DCell. Data center topologies might have to change on-the-fly to best meet traffic type and demand [48]. Additionally, data center traffic is inherently diverse [48], although the majority of flows tend to be relatively small in size and typically last only a few milliseconds [15]. Flows within data centers can be categorized (with slight variations in definition across previous work) into three general types: (1) Small flows (mice flows), typically short in duration, latency-sensitive, and small in size—around 5KB [48] or less than 10KB [114], (2) Medium flows, typically around 0.5MB [48], (3) Large flows (elephant flows), flows that are large in size, larger than 1 GB [48]. However, with vPLCs, a new type of flow appears. This new flow type blends characteristics of existing categories: it exhibits both latency sensitivity (part of 1) and continuous traffic (part of 3). Specifically, it is cyclic, with the transmission of small packets, strict deterministic timing requirements, and is never-ending.

Research challenge. This emerging class of never-ending, deterministic micro-flows creates a mismatch with data center traffic engineering practices, which are typically optimized for flow completion and throughput [6, 12, 32]. Additionally, dynamic topologies and link aggregation mechanisms may further disrupt the timing properties critical to vPLC operation. In § 5, we discuss how these network mismatches complicate the co-existence of latency-critical control and data-intensive ML workloads—an increasingly common scenario in next-generation industrial automation.

3 Revealing eBPF's Hidden Delays

To take a first step toward addressing the timing challenges outlined in § 2.1, we propose Traffic Reflection, a lightweight measurement method to reveal timing drift and nano-second-level jitter in eBPF/XDP-based packet processing.

Context. XDP and eBPF are used to address timing challenges, such as those described in § 2.1, by moving packet processing closer to NICs [54, 60, 91, 93, 115]. XDP's and eBPF's main advantages are that they provide a flexible and safe programmable environment within the Linux kernel [55, 105]. While XDP and eBPF try to avoid non-deterministic behavior, for instance, by restricting floating-point arithmetic [78] there are no guaranteed latency and jitter upper bounds. Such guarantees however, are essential in industrial automation.

Previous work studied the performance impact of using XDP and eBPF for packet filtering [54, 60, 91, 93], forwarding latency [13, 55, 99], and system overhead [106]. Measuring the exact timing overhead (jitter and latency) introduced by eBPF is challenging [106], but an absolute necessity to guarantee the timings in § 2.1.

Contribution. Traffic Reflection reveals the non deterministic behavior of eBPF and XDP applications. It uses a network tap and a “reflection point” in the eBPF code (see Fig. 3). This has the advantage that all packet capture timestamps come from a single clock (the tap's clock), avoiding measurement errors caused by clock synchronization problems. Even though IEEE 1588 Precision Time Protocol (PTP) can achieve synchronization accuracy below 1 μ s, it encounters challenges related to asymmetric delays and network inconsistencies, affecting precision [63]. Note that the network taps have their own timestamping precision, which is acceptably low with 8 ns. Additionally, our test end-hosts have the Linux PREEMPT_RT patch.

We evaluate six eBPF programs running in XDP native mode to demonstrate unpredictability when processing real-time TSN flows. Each program builds on a base version: (1) the base program reflects packets back to the NIC (Base), (2) adds one timestamp (TS), (3) adds two timestamps (TS-TS), (4) adds timestamps to a ring buffer (TS-RB), (5) adds timestamps into the packet's payload (TS-OW), and (6) adds the difference of two timestamps to the ring buffer (TS-D-RB). All results are presented as Cumulative Distribution Functions (CDFs). Our experiments show that (see Fig. 4): (1) small code changes in eBPF/XDP applications lead to noticeable delay differences; and (2) more real-time flows handled by eBPF/XDP lead to increased jitter.

Discussion. Traffic Reflection is a first step in understanding how specific eBPF code and execution environments relate to execution time, enabling the development of eBPF applications with predictable timing guarantees, even if it is not possible for the underlying kernel.

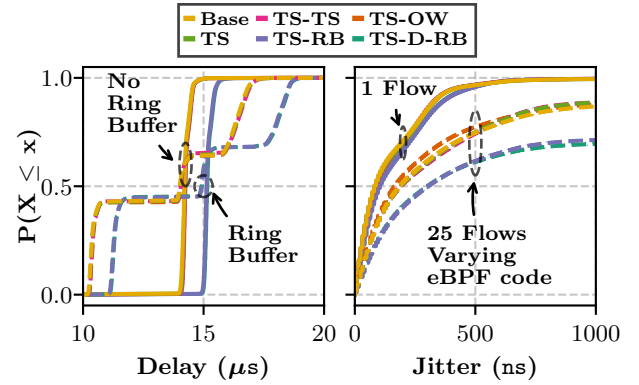


Figure 4: Even minor code changes in an eBPF application cause noticeable delays (left), while more real-time flows handled by XDP and eBPF increase jitter (right).

4 High-Availability with SDN

Industrial automation achieves the strict service availability requirements described in § 2.2 by using redundant PLC pairs: one active primary and one passive secondary on standby. If the primary PLC fails, the secondary PLC takes over, depending on manufacturer and device typically within 50 ms to 300 ms [98]. Note that this setup requires special hardware settings such as dedicated links between the PLC pairs for synchronization and heartbeats [98].

Existing work replicates this availability approach for vPLCs as standalone applications [58], or as Kubernetes pods [57]. However, existing work introduces high switchover delays (≈ 110 ms to ≈ 55.4 s) [57] or require three dedicated links between vPLCs for synchronization and preventing both controllers from simultaneously assuming the primary role [58].

Contribution. We propose InstaPLC, an in-network application that uses programmable networks to address the high-availability of vPLCs. Programmable networks have shown advantages in industrial control scenarios [61, 90, 103, 109], including enabling seamless vPLC migration [73]. InstaPLC enables seamless switchovers between vPLC pairs without requiring dedicated links between the vPLCs for synchronization.

InstaPLC, built with the Data Plane Development Kit (DPDK) Software Switch (SWX) pipeline [31] and P4 [16] for the data plane, and Python for the control plane, works as follows: When a vPLC attempts to connect to an I/O device, it is designated as the primary vPLC for this specific I/O device. It also adds table entries to the switch, allowing the vPLC and I/O device to establish a communication relationship. A communication relationship means that the vPLC configures what data is exchanged with the I/O device and how often. It also configures how long each device can continue working without receiving new data from each other. During this,

InstaPLC extracts information from the exchanged packets and, with this information, creates a digital twin of the I/O device. Once the configuration is complete, real-time data transmission between the vPLC and I/O device begins.

If another vPLC subsequently attempts to connect to an already controlled I/O device, this new vPLC is designated as a secondary. The secondary vPLC establishes a communication relationship with the digital twin I/O device. From the perspective of the secondary vPLC, communicating with the digital twin is identical to communicating with the actual I/O device. After the configuration of the digital-twin I/O device, real-time communication flow through InstaPLC is as follows: (1) packets from the digital twin to the secondary vPLC are dropped at the switch; (2) packets from the secondary vPLC are forwarded to the digital twin only; (3) packets from the physical I/O device are forwarded to both primary and secondary vPLCs; this ensures both vPLCs know the exact state of the I/O; and (4) packets sent by the primary vPLC are forwarded directly to the physical I/O device.

Finally, InstaPLC continuously monitors packets in the data plane. If the primary vPLC stops sending packets for a configurable number of I/O cycles InstaPLC dynamically triggers a switchover, in the data plane, handing control from the primary to the secondary vPLC (see Fig. 5).

Discussion. InstaPLC represents an important first step towards programmable networks that enable vPLC high availability. It opens new research directions on efficiently ensuring high availability across heterogeneous industrial environments, each with distinct communication protocols, configuration models, and timing requirements.

5 Towards Machine Learning Aware Industrial Networks

Finally, it is not only about virtualizing PLCs, but also about integrating new technologies such as Machine Learning (ML). More and more, PLCs and ML are expected to work together. For instance, PLCs are controlling a robot while receiving input from ML applications, e.g., detecting the objects moved by a robot. However, the networking requirements of both PLCs and ML stand traditionally in stark contrast leading to severe challenges [38, 113]. PLCs have cyclic, deterministic network traffic (PLCs), whereas ML produce data-intensive, non-deterministic, dynamic network traffic [21, 26].

ML is a key ingredient of advanced industrial automation and process optimization [97, 100], such as garbage sorting, bottle manufacturing, and vaccine production. ML supports automated optical inspection, quality assurance, Automated Guided Vehicles (AGVs) navigation, and data-driven digital twin analysis [51, 69, 80]. In short, (v)PLCs make decisions dependent on the outcome of ML. And the next technological leap is already knocking on the door with the evolution of

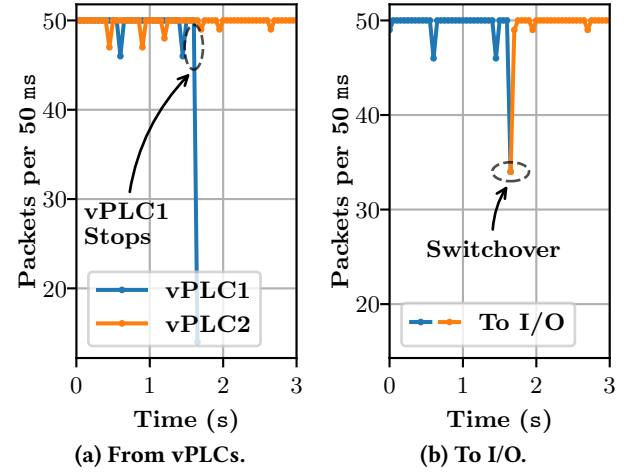


Figure 5: InstaPLC: When the primary controller (vPLC1) for an I/O device fails, InstaPLC detects this, and dynamically switches to a backup controller (vPLC2). As a result, the I/O device remains controlled.

industrial applications of Generative Artificial Intelligence (GenAI), LLMs, and Agentic AI [71].

Research challenge. It is now up to operators to integrate virtualized control loops, which rely on ML, on converged IT/OT infrastructures. The problem is that ML inference in industrial settings can significantly suffer when exposed to network-induced data degradation, such as compression artifacts, frame loss, or jitter [86–88, 94]. These effects are especially pronounced in video-centric tasks (e.g., automated optical inspection), where model performance is tightly coupled to input fidelity [17, 53, 85]. Benchmarking these ML models against degraded input data confirms that model robustness is insufficient without a network-aware design, even for pre-trained models in well-known industrial scenarios, such as casting defect detection [29].

Recent data center networking architectures such as Fat-Tree, BCube, DUO, or optical variants like OSA and RotorNet [25, 34, 50, 70, 118] significantly advanced the performance of non-industrial applications. Furthermore, existing ML-focused data center optimizations primarily target training workloads; but they overlook inference requirements under volatile input and constrained edge or fog compute [38, 68, 76]. However, our observations indicate that these topologies do not meet the real-time and reliability constraints of ML inference in industrial environments [35, 113].

Contribution. We conduct a simulation-based optimization of 3 topologies: a classic industrial ring, a leaf spine, and a traffic-aware setup. The traffic input comes from analyzing ML models with degraded input data. The simulation provides insights on the latency of ML applications for an increasing number of ML clients. Fig. 6 shows how legacy

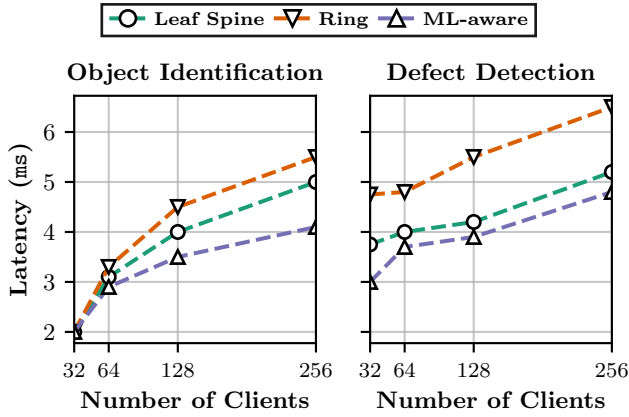


Figure 6: ML-aware topologies achieve the lowest latency for both defect detection and object identification compared to traditional IT and OT networks.

OT network topologies hurt latency for ML applications compared to modern IT derivatives. As expected, the ring shows the worse performance; but also the leaf spine can only slightly improve the performance. To combat this issue, the industrial ML-traffic-aware topology design shows the best performance. It takes volatile input and constrained edge and fog computing environments into account. The preliminary design aligns inference accuracy with infrastructure cost and network dimensioning.

Discussion. This case study highlights the fundamental tension between ML-driven workloads and the timing and reliability constraints of industrial networks. Our analysis focuses on topology design as a first-order lever to align infrastructure behavior with the inference performance of critical ML applications. While we illustrate the potential of traffic-aware designs, they represent only an initial step. The broader challenge lies in co-designing network topologies, ML model placement, and resource allocation strategies that meet industrial real-time, availability, and safety requirements.

6 Conclusion

Much like Ethernet and existing wireless technologies, they were developed for use outside of industrial networks and have no considerations for real-time response or determinism [41, 92]. Later, significant efforts were required to integrate or adapt these technologies for industrial use, such as 5G URLLC or TSN, with many challenges still open [52, 65, 74, 117, 119].

Today, history repeats itself with the convergence of IT and OT, exemplified by virtualization providers only now introducing industrial virtual switches [19]. However, in-depth

performance evaluations of these virtual switches are publicly by far unexplored [19], in contrast to virtual switches for cloud networking [30, 36, 108, 110].

While the convergence of IT and OT is gaining momentum, fundamental challenges remain unresolved. In this paper, we present three concrete scenarios that expose critical integration gaps and outline pressing research opportunities. Today, industrial networks and IT/OT convergence are significantly underrepresented in the systems and networking research community, slowing innovation in this space. Our goal is to help change that: by highlighting these challenges and proposing initial solutions, we aim to pave the way for a broader research agenda toward designing the next generation of industrial networks—scalable, flexible, adaptive, and built to meet strict real-time and availability demands. This work does not raise any ethical concerns.

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